GREAT LAKES PERSPECTIVE - AUTONOMOUS SURFACE VEHICLES & US COAST GUARD RULES OF THE ROAD

Michael Beaulac

Michigan Office of the Great Lakes

GREAT LAKES-ST. LAWRENCE RIVER SYSTEM



GREAT LAKES-ST. LAWRENCE MARITIME STRATEGY



- Governors' & Premiers' Maritime Initiative multi-year effort to double maritime trade.
- Focus includes autonomous vessels, related efficiencies
- Regional strengths maritime, automobile manufacturing, IT
- Smart Ships Coalition launched:
 - Collaborations w/Norwegian Forum for Autonomous Ships (NFAS)
 - Establish Great Lakes Test Bed
- Develop recommendations w/in one year improve technology, safety & public acceptance

GREAT LAKES AUTONOMOUS VEHICLES



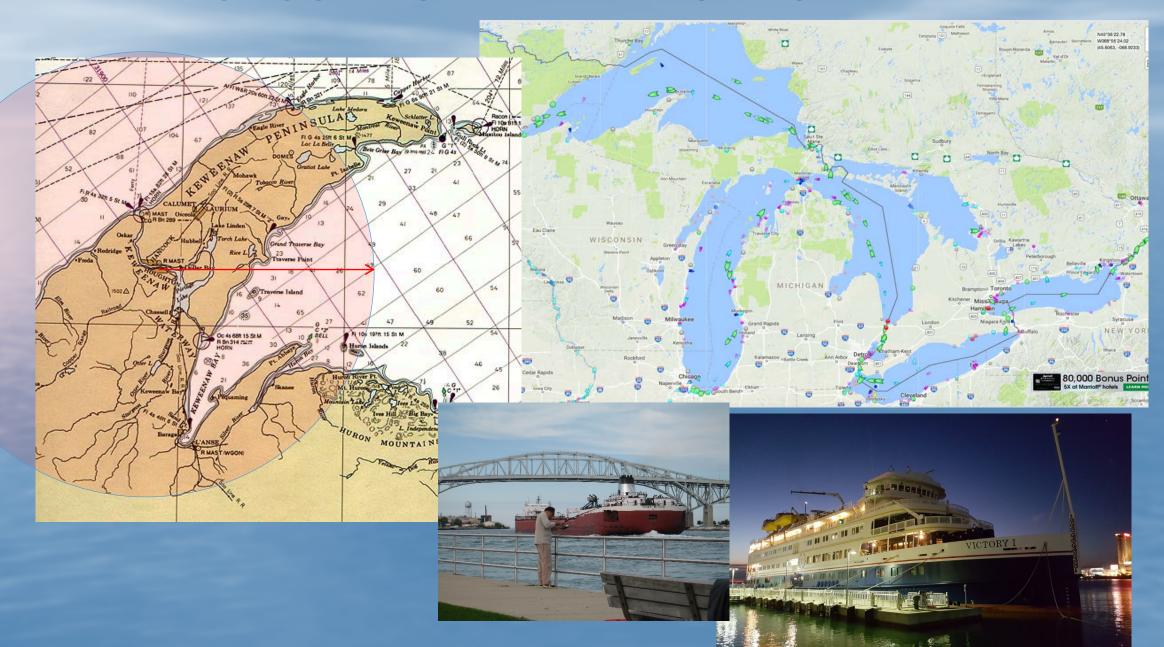






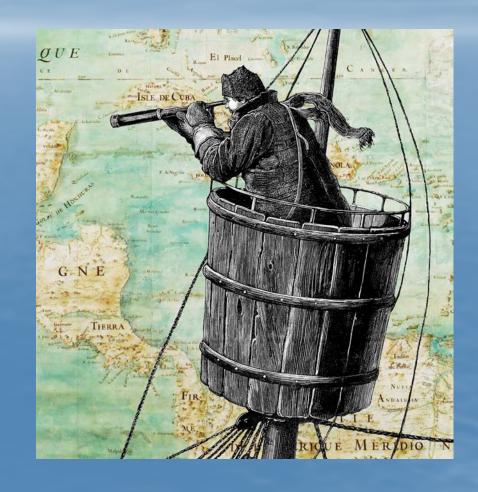


PROPOSED GREAT LAKES TEST BED



US COAST GUARD & AUTOMATION

- Tough Job Ahead: IMO mandates a ship's lookout
 - What is a lookout (statute and practice)?
 - What are "lookout" performance standards?
 - ID viable tech alternatives
 - equipment approval process to validate acceptable safety level



US COAST GUARD & AUTOMATION

- Great Lakes Region moving forward w/Autonomy IMO
 Scoping Exercise = 3-5 year effort
- IMO Regulatory Framework: 3 elements ensure safety, security, environmental protection



CURRENT US COAST GUARD RULES & STATUS

- "... until numerous conventions, laws and/or regulations are amended there is no such thing as an unmanned self-propelled vessel."
 - All vessels require a lookout
 - Commercial trade vessels require at least one licensed mariner
- Michigan's Test Bed proposal involves **noncommercial** watercraft ... few controlling regulations
 - USCG's position: All autonomous vessels pose **risk to navigation** safety.
 - District Commander has discretion for regulating
 - Test Bed proposal delegated to local USCG authority familiarity with local conditions

TEST BED & AUTONOMOUS "GUIDELINES" TIME FRAME

- December 2017 notify US Coast Guard of potential autonomous vehicle/vessel test bed
 & regulatory impacts
- January 2018 Test Area/autonomous vehicle concept submitted to USCG Headquarters
- February 2018 Delegated to Cleveland District USCG w/meetings => Duluth Unit USCG w/info requests (template creation)
- March 2018 Submission of required template information
- April 2018 Status Meeting
- Spring Summer 2018 Establishment of Safety Zone (around vehicle/vessel)
- Fall 2018 Publication in Federal Register 30-day public comment (safety zone)
- Late Fall 2018 Official designated Safety Zone w/broadcast info

US COAST GUARD RESPONSE & INFO REQUEST

U.S. Department of Homeland Security United States Coast Guard

Commanding Officer Marine Safety Unit Oututh

16600/076-18 February 27, 2018

Michigan Department of Natural Resources

Office of the Great Lakes Attn: Mr Michael Beaulac MI DNR Constitution Hall 525 West Allegan Street Lansing, MI 48909-7528

Thank you for meeting with Marine Safety Umit (MSU) Duluth staff, Ninth District representatives, and me on February 21, 2018 to discuss the autonomous vessel testing project planned for the Keweenaw Peninsula area in summer 2018. This unique project is a great example of the innovative Neweenaw Pennisusa area in summer 2018. This unique project is a great example of the innovative work ongoing in the Lake Superior region and will challenge operators and regulators alike to meet Deat Mr. Beaulac

The level of task this project poses to other waterway users and the maritime environment is based on a number of factors. These include the level of autonomy of the vessel, operating conditions, and type of vessel. Each of these risk factors will shape the specific risk mitigation measures required by the U. S. Coast Guard. In order to determine the potential impact this project may have on other martime users and needed risk mitigation measures, please provide the information requested in

Maritime safety is a collective effort between maritime operators and the U.S. Coast Guard. We highly value your commitment to protecting our Nation's ports and the Great Lakes Maritane Transportation System. Please keep me informed of the project as the many moving pieces fall into place. Strong communication will help to inform the maritime community, mangate impacts to

commerce, and ensure the safety and security of the public.

All requested information may be sent via email to DuluthWWM@uscg mil. Please provide documents at least 30 days in advance of the planned operation date. Should you have any question please contact me at (218) 725.3818 or John V. Mack@uscg mil.

Chief, Waterways Management Division

	Description		
Manua Manua	Description steering Seering controls or set. The operator		
4575	ocerning controls or set The operation	Operator Role	
	Committee Court	Operator Role is on board or performs of via earlie link	
		- Vin Fadin Sink	
- Autonomy: The	level of autonomy of the vessel from mar	Marme Safety V.	d
Will deferrence the	road 6	Marine Safety Unit Dulati	
Vei	and and an analysis of the state of the stat	aral to fully autonomic	
fec.	TO 100	- monomous operations	
- Affiliance			ALCOHOL STATE OF THE STATE OF T
D			
Potential	notification.	Marina Car	st Guard
At Will he no	add to do documentation record	Marine Safety Uni	t Duluth
Re an	of defending afficient of mile	ments: Ongoing avaluation	
	notification and documentation require	on magazine Notification of technic	Mogy
1 C2 1 t			
1.0	erations;	Mirror S. C. Coast G	turd
		The state of the s	shath
If D	scribe the collision avoids		10.00
etc D	excribe the collision avoidance abilities or technique.	ology metall - 4	
1 1		gy managed on the vessel?	
			-
1 44			
C VY	0.00	20	
15	Operating area:	Marine Series	Coast Guard
t n	14.9	Marine Safety	Unit Diskets
1.4	Where will the autonomous vessel operat		
f W	To their operation	e? Be as specific as possible.	
1 10	1	Postole	
70	I		
1000	[
e D	£ 7500		Marine Safety T
e ox	Auto	provide information	Marine Safety Unit D
1	Vessel informati	mous vessel Information	D
J D	mation: Please	provide in 6	Request
1 100		provide information for each autono General Information	
to L	Vessal At-	total autono	amous vessel to be
(Official	General Information	and to be used
ha:	Official registration number Country and/or Lin	Hoteloff	
1	Country and/or US State of re Vessel owner/operator and country		
15	Vessel owner/operator and con information	gistration	
2	information	ifact	
		Section 1.	
1	Length	Autonomous Vessel Specifications	

US COAST GUARD INFO REQUEST TEMPLATE

- Template Components:
 - Vessel Information: specs, equipment, escort vessel, etc.
 - Operating Area: where, when vessel will operate, conditions
 - Operations: collision avoidance, control system redundancy, emergency procedures
 - Notification & Documentation
 Requirements: risk mitigation measures
 - Autonomy: What level? Level changes?
 Vessel operator?
- Info Request Template expandable to autonomous commercial vessels!



US COAST GUARD CURRENT THINKING

• Focus: safety, security, environmental protection

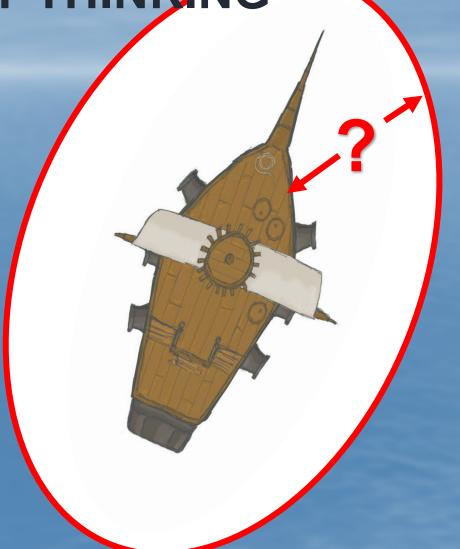
Must handle notification requirements

• Eg., What to do in an emergency (loss of signal)?

• Based on industry's capabilities

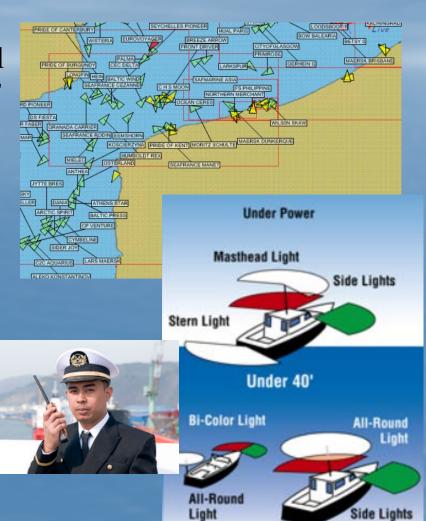
• Boundary Establishment: Safety Zone around vessel

- USCG will not/cannot designate a test bed!
 - Driver: Hazards to public & environment
 - Test bed by itself is not a hazard
 - Autonomous vessel is considered a hazard
- Safety Zone Keep other vessels away!



US COAST GUARD - CURRENT THINKING

- US Coast Guard secure "awareness" broadcast (Channel 16) every half hour ("Autonomous vessel operating in this area!")
- AIS broadcast "autonomous vessel underway, etc."
- Experienced licensed mariner <u>must</u> be present (somewhere)
- Best practice options (paint color, while lights, etc.)
- Collaborative testing: vessel collision avoidance capabilities
- Focus on <u>surface</u> <u>vehicles/vessels</u>: USCG "will <u>not</u> poke their finger into autonomous <u>underwater</u> vehicles at this time."



HOW DOES RISK CHANGE BETWEEN HUMAN-BASED AND AUTONOMOUS DECISION MAKING?

- Is anyone looking at:
 - Risk-based approach for safety measures?
 - Risk-based approach for liability?
 - Risk-based approach for decision-making?

 Process organizing possibility/probability info for one or more unwanted outcomes into orderly structure helping decision makers make more informed management choices.



QUESTIONS?



Michael N. Beaulac beaulacm@michigan.gov 517-284-6701